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# Treaty

### between the United Kingdom of Great Britain and Northern Ireland and the Republic of Kazakhstan on Mutual Legal Assistance in Criminal Matters

London, 3 November 2015

[The Treaty entered into force on 4 April 2016]

Presented to Parliament by the Secretary of State for Foreign and Commonwealth Affairs by Command of Her Majesty April 2016

Cm 9256

## OGL

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#### TREATY BETWEEN THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND AND THE REPUBLIC OF KAZAKHSTAN ON MUTUAL LEGAL ASSISTANCE IN CRIMINAL MATTERS

The United Kingdom of Great Britain and the Northern Ireland and the Republic of Kazakhstan (hereinafter referred to as "the States");

DESIRING to improve the effectiveness of co-operation between the States in the investigation, prosecution and suppression of crime by making provision for mutual legal assistance in criminal matters;

HAVING DUE REGARD for human rights and the rule of law;

MINDFUL of the guarantees under their respective legal systems which provide an accused person with the right to a fair trial, including the right to adjudication by an impartial tribunal established pursuant to law;

Have agreed as follows:

#### ARTICLE 1

#### **Scope of Assistance**

1. The States undertake to provide each other, in accordance with the provisions of this Treaty, and in conformity with their respective domestic laws, the widest possible measure of mutual legal assistance in the investigation and prosecution of criminal offences, and in conviction and non-conviction based proceedings related to criminal matters.

- 2. Assistance shall include:
  - (a) taking testimony or statements from persons;
  - (b) providing documents, records and items of evidence, including bank records;
  - (c) service of documents;
  - (d) search and seizure;
  - (e) restraining and confiscating the proceeds and instrumentalities of criminal activities, including restraining of dealings in property or the freezing of assets alleged to be related to a criminal matter;
  - (f) locating and identifying persons;

- (g) facilitating the personal appearance of persons;
- (h) effecting the temporary transfer of persons in custody to appear as witnesses;
- (i) return of assets, in accordance with this Treaty and the domestic law of the Requested State;
- (j) sharing of assets in accordance with this Treaty and the domestic law of the Requested State; and,
- (k) such other assistance as may be agreed between the Central Authorities.

3. Assistance shall be provided without regard to whether the conduct that is the subject of the request would be punishable under the domestic laws of both States. Where a request is made for search and seizure of evidence, production orders, restraint or confiscation of the proceeds of crime, the Requested State may render the assistance in accordance with its domestic law.

#### ARTICLE 2

#### Grounds for Refusal or Postponement of Assistance

- 1. Assistance may be refused if:
  - (a) the Requested State considers that the execution of the request is likely to prejudice its sovereignty, security, *ordre public* or other essential interests, or is otherwise inconsistent with its domestic law; or
  - (b) the offence is regarded by the Requested State as being of a political nature or an offence only under military law; or
  - (c) there are substantial grounds for believing that the request for assistance has been made for the purpose of investigating, prosecuting or punishing a person on account of that person's race, sex, sexual orientation, religion, nationality, ethnic origin or political opinions or that person's position may be prejudiced for any of those reasons; or
  - (d) the request relates to an offence the prosecution of which would be incompatible with the Requested State's domestic law on double jeopardy (*ne bis in idem*); or
  - (e) the provision of assistance would, or would be likely to prejudice an investigation or criminal proceeding in the Requested State or endanger the safety of any person.

2. Assistance shall not be refused solely on the ground of secrecy of banks and similar financial institutions or that the offence is also considered to involve fiscal matters.

3. The Requested State may postpone the execution of the request if its immediate execution could interfere with any ongoing criminal proceedings in the Requested State.

4. Before refusing a request for assistance, the Requested State shall consider whether assistance may be granted subject to certain conditions. If the Requesting State accepts assistance subject to the conditions imposed under this Article, it shall comply with such conditions.

5. If the Requested State refuses or postpones assistance, it shall promptly inform the Requesting State of the grounds of refusal or postponement.

#### ARTICLE 3

#### **Central Authorities**

1. Central Authorities shall be established by the States and shall communicate directly with one another for the purposes of this Treaty.

2. For the United Kingdom, the Central Authorities for the purposes of sending requests shall be:

- (a) the Secretary of State for the Home Department; or
- (b) the Lord Advocate (for matters pertaining to Scotland).

3. For the United Kingdom, the Central Authorities for the purpose of receiving requests shall be:

- (a) the Secretary of State for the Home Department; or
- (b) Her Majesty's Revenue and Customs (for matters pertaining to fiscal matters); or
- (c) The Lord Advocate (for all matters pertaining to Scotland).

4. For the Republic of Kazakhstan the Central Authority shall be the General Prosecutors Office.

5. The States may, at any time, designate any other authority as a Central Authority for the purposes of this Treaty. Notification of such a designation will take place by exchange of diplomatic notes.

#### Form, Language and Contents of Requests

1. A request for assistance shall be made in writing. The request for assistance may be transmitted by fax or email, provided the original request is submitted within thirty (30) working days from receipt of the transmitted request, unless the Requested State agrees otherwise.

- 2. The request shall include the following:
  - (a) the name and address of the authority conducting the proceedings to which the request relates;
  - (b) the subject matter and nature of the proceedings for the purposes of which the request is made;
  - (c) a description of the offence to which the request relates including its applicable penalty (including a copy of the relevant legislation or code);
  - (d) a summary of the information giving rise to the request;
  - (e) a description of the evidence or other assistance sought;
  - (f) the purpose for which the evidence or other assistance is sought; and
  - (g) details of any period within which compliance with the request is desired.
- 3. To the extent necessary and possible, a request shall also include:
  - (a) the identity, date of birth, nationality and location of any person from whom evidence is sought and that person's relationship to the investigation/proceedings;
  - (b) the identity, date of birth, nationality and location of a person to be served, that person's relationship to the proceedings, and the manner in which the service is to be made;
  - (c) the identity and location of any other legal entity from whom evidence is sought and that entity's relationship to the investigation/proceedings;
  - (d) available information on the identity and whereabouts of a person to be located and that person's relationship to the investigation/proceedings;

- (e) a precise description of the place to be searched and a description, relevance and value to the investigation/proceedings of the articles to be seized;
- (f) a description of the manner in which any testimony or statement is to be taken and recorded;
- (g) a list of questions to be asked of a person;
- (h) a description of any particular procedures to be followed in executing the request;
- (i) information as to the allowances and expenses to which a person asked to appear in the territory of the Requesting State will be entitled;
- (j) requirements for confidentiality; and
- (k) any other information which may be brought to the attention of the Requested State to facilitate its execution of the request.

4. Where the request involves the presence of a person in the Requesting State, as provided for under Article 13 (Attendance of Person in the Requesting State) or Article 14 (Transfer of Persons in Custody) of this Treaty, the request shall include information on the extent of immunity, if any, to be afforded to the person while he or she is in the Requesting State.

5. If the Requested State considers that the information contained in the request is not sufficient for the purposes of this Treaty, that State may request the Requesting State to provide additional information.

6. All requests, supporting documents and any communication made pursuant to this Treaty shall be in English, or shall be in the official language of the Requesting State, accompanied by a translation in the official language of the Requested State.

#### ARTICLE 5

#### **Execution of Requests**

1. The Central Authority of the Requested State shall endeavour to promptly execute the request or arrange for its execution through its competent authorities.

2. The Central Authority shall endeavour to ensure the prompt execution of the request in accordance with the domestic law of the Requested State and, to the extent not prohibited by its domestic law, in the manner specified by the Requesting State.

3. The Requested State may make appropriate arrangements to ensure the interests of the Requesting State are adequately represented in court proceedings.

4. The Requested State shall promptly inform the Requesting State of any circumstances which are likely to cause a significant delay in responding to a request.

5. The Requested State shall promptly inform the Requesting State of a decision not to comply in whole or in part with a request for assistance and the reason or reasons for that decision.

6. The Central Authority of the Requested State may facilitate the participation of investigative officers from the Requesting State in the execution of the request, if specified in the request.

#### ARTICLE 6

#### Confidentiality, Limitations on Use and Data Protection

1. The Requested State shall, upon request, keep confidential the request for assistance, its contents and supporting documents, and any response to such a request.

2. If the request cannot be executed without breaching confidentiality, the Requested State shall so inform the Requesting State, which shall then determine whether, and the extent to which, it wishes the request to be executed.

3. The Requesting State shall not use or disclose any information or evidence obtained under this Treaty for any purpose other than for the proceedings stated in the request without the prior consent of the Requested State.

4. Nothing in this Article shall preclude the use or disclosure of information to the extent that there is an obligation under the domestic law of the Requesting State to use or disclose such information for the purpose of judicial proceedings. The Requesting State shall, wherever possible, notify the Requested State in advance of any such disclosure.

5. Either State may refuse to transfer personal data obtained as a result of the execution of a request made under this Treaty where the transfer of such data is prohibited under its domestic law.

6. Either State that transfers personal data obtained as a result of the execution of a request made under this Treaty may require the State to which the data have been transferred to give information on the use made of such data.

#### **Legalisation Requirements**

1. Documents, transcripts, records, statements and other materials shall be exempted from any legalisation requirements, including certification or authentication by consular or diplomatic officers.

2. Documents, transcripts, records, statements and other materials which are to be transmitted to the Requesting State shall only be certified if the Requesting State so requests. For that purpose, certification by the Central Authority of the Requested State shall be sufficient.

#### ARTICLE 8

#### **Return of Documents, Records or Items**

Unless otherwise agreed upon by the Central Authorities, any documents, records, or items furnished to the Requesting State in the execution of a request under this Treaty shall be returned in a mutually acceptable manner as soon as is practicable.

#### ARTICLE 9

#### **Obtaining Testimony or Evidence**

1. A person in the territory of the Requested State from whom testimony or evidence is required pursuant to this Treaty may be compelled, if necessary, to appear in order to testify or produce documents, records, or articles of evidence by summons or such other method as may be permitted under the domestic law of the Requested State.

2. If under Article 5(6) (Execution of Requests) of this Treaty the Requested State has permitted the presence of specified persons during the execution of the request, then, subject to the domestic law of the Requested State, such persons may be permitted to present questions to be asked of the person giving testimony or producing evidence.

3. A person from whom testimony or evidence is to be taken in the Requested State pursuant to a request under this Article may decline to give testimony or produce evidence where the domestic law of the Requested State so provides and shall not be subject to any legal penalty as a result. 4. Where a person claims immunity, incapacity or privilege under the domestic law of the Requesting State, the Requesting State shall be informed of such a claim and the testimony or evidence shall be taken unless the Requesting State accepts the validity of the claim.

#### ARTICLE 10

#### Hearing by Video Conference

1. A person within the territory of the Requested State may give evidence in proceedings in the Requesting State by video conference.

2. If access to the technical means for video conferencing is not available in either State, such means may be made available by the other State by agreement.

3. Where a person is to be heard by video conference, the hearing shall be conducted before an appropriate authority in the Requested State.

4. The hearing shall be supervised by an appropriate authority of the Requesting State and evidence shall be given:

- (a) in a manner provided for by the domestic law of the Requesting State, to the extent not prohibited by the domestic law of the Requested State; and
- (b) in accordance with any other measures for the protection of the person to be heard which have been agreed between the States.

5. At the hearing the appropriate authority of the Requested State shall be responsible for:

- (a) ensuring there is appropriate interpretation of proceedings;
- (b) establishing the identity of the person to be heard;
- (c) intervening, where necessary, to safeguard the rights of the person to be heard;
- (d) drawing up a record of the hearing which shall include the following information:
  - (i) the date and place of the hearing;
  - (ii) the identity of the person heard;

- (iii) the identities and functions of anyone else participating in the hearing;
- (iv) details of any oaths taken; and
- (v) the technical conditions under which the hearing took place; and
- (e) transmitting the record of the hearing as referred to in this Article as soon as is practicable after the conclusion of the hearing.

#### **Provision of Publicly Available Documents and Other Records**

1. The Requested State shall, upon request, provide the Requesting State with copies of publicly available records that are in the possession of authorities in the Requested State.

2. The Requested State may provide the Requesting State with copies of documents or records in the possession of authorities in the Requested State but which are not publicly available, to the same extent and under the same conditions as they would be available to its own law enforcement or judicial authorities.

#### ARTICLE 12

#### **Service of Documents**

1. The Requested State shall, upon request and insofar as is possible, effect service of any process issued or made for the purposes of criminal proceedings.

2. Any person who has failed to answer a summons to appear, service of which has been requested, shall not, even if the summons contains a notice of penalty, be subjected to any punishment or measure of restraint, unless subsequently that person voluntarily enters the territory of the Requesting State and is there again duly summoned.

3. The Requesting State shall transmit a record for the service of a document requiring the appearance of a person before an authority in the Requesting State at a reasonable time before the scheduled appearance.

4. The Requested State shall, wherever possible, return a proof of service in the manner specified in the request.

#### Attendance of Persons in the Requesting State

1. Where a person is situated in the Requested State, that State may assist in arranging the attendance of that person, subject to his or her consent, in the Requesting State:

- (a) to assist in the investigation in relation to a criminal matter; or
- (b) to appear in proceedings in relation to a criminal matter in the Requesting State, unless that person is the person charged.

2. The Requesting State may make arrangements to ensure, so far as is possible, that a person attending in the territory of the Requesting State pursuant to this Article shall not be subject to service of process, or be detained or subjected to any restriction of personal liberty, by reason of any acts or convictions in the Requesting State that preceded that person's departure from the territory of the Requested State.

3. The Requested State may, if satisfied that appropriate arrangements for that person's safety will be made by the Requesting State, invite the person to give or provide evidence or assistance in relation to a criminal matter in the Requesting State. The person shall be informed of details of any immunity as required by Article 4(4) (Form, Language and Contents of Requests) of this Treaty and any expenses or allowances payable.

4. The Requested State shall promptly communicate in writing to the Requesting State the person's response and, if the person consents, take any steps necessary to facilitate that person's attendance in the Requesting State.

#### ARTICLE 14

#### Transfer of Persons in Custody

1. Where a request is received by the Requested State for the transfer of a person in the custody of that State to the territory of the Requesting State for the purpose of providing assistance under this Treaty, that person shall be so transferred if he and the States consent.

2. The Requesting State shall be responsible for the safety of the person transferred whilst in custody.

3. The Requesting State may make arrangements to ensure, so far as is possible, that a person attending in the territory of the Requesting State pursuant to this Article shall not be subject to service of process, or be detained or subjected to any further restriction of personal liberty, by reason of any acts or convictions in the Requesting State that preceded that person's departure from the territory of the Requested State.

4. The Requested State may, if satisfied that appropriate arrangements for that person's safety will be made by the Requesting State, invite the person to give or provide evidence or assistance in relation to a criminal matter in the Requesting State. The person shall be informed of details of any immunity as required by Article 4(4) (Form, Language and Contents of Requests) of this Treaty.

5. Unless notified to the contrary by the Requested State, the Requesting State shall have the authority and the obligation to keep in custody the person transferred.

6. Where the Requested State advises the Requesting State that the person transferred is no longer required to be held in custody, that person shall be released from custody and be treated as a person to whom Article 13 (Attendance of Persons in the Requesting State) of this Treaty applies.

7. The Requesting State shall return the person transferred to the custody of the Requested State as soon as circumstances permit and in any event no later than the date upon which he would have been released from custody in the territory of the Requested State, unless otherwise agreed by the States and the person transferred.

8. The Requesting State shall not require the Requested State to initiate extradition proceedings for the return of the person transferred.

9. The period of custody in the territory of the Requesting State shall be deducted from the period of detention which the person concerned is, or will be, obliged to undergo in the territory of the Requested State.

#### ARTICLE 15

#### **Executing Searches and Seizures**

1. The Requested State shall carry out requests for search, seizure and delivery of any evidence to the Requesting State provided the request contains information that would justify such action under the domestic law of the Requested State.

2. The Requested State shall provide such information as may be required by the Requesting State concerning the result of any search, the place of seizure, the circumstances of seizure and the subsequent custody of the evidence seized.

3. The Requested State may require that the Requesting State agrees to any terms and conditions which the Requested State may deem necessary to protect proprietary interests in the evidence to be transferred.

#### ARTICLE 16

#### **Spontaneous Information**

1. The Central Authority of one of the States may, without prior request, forward information to the Central Authority of the other State when it considers that the disclosure of such information might assist the receiving State in initiating or carrying out investigations or proceedings, or might lead to a request by the receiving State under this Treaty.

2. If one of the States becomes aware that the proceeds or instrumentalities of crime are located in the territory of the other State and may be liable to restraint or confiscation under the laws of that State, it may so inform the Central Authority of the other State.

3. The providing State may impose conditions on the use of such information by the receiving State. The receiving State shall be bound by these conditions.

#### ARTICLE 17

#### **Restraint and Confiscation of Property**

1. The States shall assist each other in proceedings involving the restraint and confiscation of the proceeds and instrumentalities of crime in accordance with the domestic law of the Requested State.

2. In addition to the provisions contained in Article 4 (Form, Language and Content of Requests) of this Treaty, a request for assistance in restraint or confiscation proceedings shall also include:

- (a) details of the property in relation to which co-operation is sought;
- (b) the location of the property and its connection with the subject of the request;
- (c) the connection, if any, between the property and the offences;
- (d) details of any third party interests in the property; and

(e) if obtained, a certified true copy of the restraint or confiscation order made by the court and statement of the grounds on the basis of which the order was made, if they are not indicated in the order itself.

#### ARTICLE 18

#### **Return of Assets**

1. Where a confiscation order has been obtained in the Requesting State, the assets which have been seized by the Requested State may be returned to the Requesting State for the purpose of confiscation, in accordance with the domestic law of the Requested State.

2. The rights claimed by bona fide third parties over these assets shall be respected.

#### ARTICLE 19

#### **Return of Embezzled Public Funds**

When the Requested State confiscates assets that constitute public funds, whether or not these have been laundered, and which have been embezzled from the Requesting State, the Requested State shall return the confiscated assets, less any costs of realisation, to the Requesting State.

#### ARTICLE 20

#### Circumstances in Which Assets May be Shared

Where a State is in possession of confiscated assets, and it appears to that State that co-operation has been given by the other State, those confiscated assets may be shared in accordance with Article 21 (Requests for Asset Sharing) of this Treaty.

#### ARTICLE 21

#### **Requests for Asset Sharing**

1. A request for asset sharing may be made to the Requested State in accordance with the provisions of this Treaty when its co-operation has led, or is expected to lead, to confiscation. A request for asset sharing shall be made, where possible, at or before the time a request for confiscation is made, unless otherwise agreed between the States.

2. A request made under paragraph 1 of this Article shall include the details of:

- (a) the case to which the request relates;
- (b) the assets (and their value) to which the request relates;
- (c) the agency or agencies involved; and
- (d) the extent and circumstances of the co-operation.

3. In relation to a request for asset sharing made in accordance with the provisions of this Article, the Requested State shall:

- (a) consider whether to share assets (including consideration of the expected realised value of the assets); and
- (b) inform the Requesting State the outcome of that consideration.

4. Where the Requested State has agreed to share assets, once realised, 50% of the amount obtained (unless otherwise agreed by the Central Authorities) must be transferred to the Requesting State.

5. Where the value of the assets realised is less than 10,000 British Pounds or equivalent in Kazakh Tenge at the time of realisation, the Requested State may decide not to share assets, notwithstanding any decision made in accordance with paragraph 3 of this Article.

6. In appropriate cases where there are identifiable victims, consideration of the rights of victims may take precedence over asset sharing between the States.

7. The States may also agree to share assets for other reasons in relation to individual cases.

#### ARTICLE 22

#### **Payment of Shared Assets**

Unless otherwise agreed, any sum transferred pursuant to Article 21 (Requests for Asset Sharing) of this Treaty shall be paid:

- (a) in the currency of the Requested State;
- (b) by means of an electronic transfer of funds; and
- (c) to such recipient or recipients as specified by a Central Authority of the Requesting State.

#### **Imposition of Conditions in Asset Sharing**

Where a State transfers any sum pursuant to Article 21 (Requests for Asset Sharing) of this Treaty, it may not impose any conditions as to the use of that sum, and, in particular, may not require the sum be shared with any other State, organisation or individual.

#### ARTICLE 24

#### Victim Compensation

The Requested State shall, to the extent permitted by its law, provide assistance concerning compensation to victims of crime.

#### ARTICLE 25

#### **Costs and Expenses**

1. The Requested State shall pay all costs relating to the execution of the request, except for the following which shall be paid by the Requesting State:

- (a) fees and reasonable expenses of expert witnesses;
- (b) the allowances and expenses incurred pursuant to Article 13 (Attendance of Persons in the Requesting State) of this Treaty;
- (c) the costs of establishing and operating video conferencing or television links and the interpretation and transcription of such proceedings pursuant to Article 10 (Hearing by Video Conference) of this Treaty; and
- (d) the costs of transferring persons in custody pursuant to Article 14 (Transfer of Persons in Custody) of this Treaty.

2. If the Central Authority of the Requested State notifies the Central Authority of the Requesting State that the execution of the request might require costs or other expenses of an extraordinary nature, the Central Authorities shall consult each other with a view to reaching an agreement on the conditions under which the request shall be executed and the manner in which costs shall be allocated.

#### **Compatibility with other Treaties**

Assistance and procedures set forth in this Treaty shall not prevent either of the States from granting assistance to the other State through the provisions of other international agreements to which it may be a party, or through the provisions of its domestic law. The States may also provide assistance pursuant to any arrangement, agreement or practice which may be applicable between the law enforcement agencies of the States.

#### ARTICLE 27

#### Consultations

The States shall consult, orally or in writing, on the application or implementation of this Treaty, in general terms or in a particular case, whenever appropriate. The States may also agree on such practical measures as may be necessary to facilitate the implementation of this Treaty.

#### ARTICLE 28

#### **Settlement of Disputes**

Any dispute regarding the interpretation, application or implementation of this Treaty shall be resolved through the diplomatic channels if the Central Authorities are themselves unable to reach an agreement.

#### ARTICLE 29

#### Application

1. This Treaty shall apply to offences committed before or after the date on which it enters into force.

- 2. This Treaty shall apply:
  - (a) in the territories of the United Kingdom, which consists of Great Britain and Northern Ireland;
  - (b) in the territory of the Republic of Kazakhstan; and

(c) to any other territories for whose international relations one of the States is responsible and to which this Treaty shall have been extended by Exchange of Notes.

3. The application of this Treaty to any territory in respect of which extension has been made in accordance with paragraph 2(c) of this Article may be terminated by either State giving six (6) months from the date of written notice to the other through the diplomatic channel.

#### ARTICLE 30

#### Entry into Force and Termination

1. This Treaty shall enter into force on the date on which both the States have notified each other through diplomatic channels that their respective requirements for the entry into force of this Treaty have been complied with.

2. Either State may terminate this Treaty at any time by giving notice in writing to the other. In that case, the Treaty shall cease to have effect six (6) months after the date of the receipt of that notification.

**IN WITNESS WHEREOF**, the undersigned, being duly authorised thereto, have signed this Treaty.

**DONE** at London on third November 2015 in duplicate, in the English and Kazakh languages, both texts being equally authentic.

For the United Kingdom of Great Britain and Northern Ireland:

For the Republic of Kazakhstan:

PHILIP HAMMOND

ASKHAT DAULBAYEV

